# STATE BOARD OF ACCOUNTS 302 West Washington Street Room E418 INDIANAPOLIS, INDIANA 46204-2769

**EXAMINATION REPORT** 

OF

CITY OF GREENFIELD

HANCOCK COUNTY, INDIANA

January 1, 2009 to December 31, 2009





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#### OFFICIALS

<u>Office</u>	<u>Official</u>	<u>Term</u>
Clerk-Treasurer	Larry Breese	01-01-08 to 12-31-11
Mayor	Honorable Bradford DeReamer	01-01-08 to 12-31-11
President of the Common Council	Gary Evans	01-01-09 to 12-31-10
President of the Board of Public Works	Joseph Duffy	01-01-09 to 12-31-10



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#### INDEPENDENT ACCOUNTANT'S REPORT

TO: THE OFFICIALS OF THE CITY OF GREENFIELD, HANCOCK COUNTY, INDIANA

We have examined the financial information presented herein of the City of Greenfield (City), for the period of January 1, 2009 to December 31, 2009. The City's management is responsible for the financial information presented herein. Our responsibility is to express an opinion based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence supporting the financial information presented herein and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion.

In our opinion, the financial information referred to above presents fairly, in all material respects, the financial information of the City for the year ended December 31, 2009, based on the criteria set forth in the uniform compliance guidelines established by the Indiana State Board of Accounts.

The Schedule of Long-Term Debt, as listed in the Table of Contents, is presented for additional analysis and is not a required part of the basic financial information. The schedule has not been subjected to the examination procedures applied to the basic financial information and, accordingly, we express no opinion on it.

STATE BOARD OF ACCOUNTS

June 28, 2010

# CITY OF GREENFIELD SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES ALL GOVERNMENTAL, PROPRIETARY, AND FIDUCIARY FUND TYPES As Of And For The Year Ended December 31, 2009

	Cash and						Cash and
	Investments 01-01-09		Receipts	Die	sbursements	ı	nvestments 12-31-09
Governmental Funds:	01-01-09		Receipts	Di	spursements		12-31-09
General	\$ 1,956,669	\$	6,413,133	\$	7,065,796	\$	1,304,006
Motor Vehicle Highway	337,047	Ψ	934,956	Ψ	973,095	Ψ	298,908
Local Road and Street	93,217		171,752		243,772		21,197
Park and Recreation	105,174		661,344		670,384		96,134
Rainy Day	834,385		306,216		· -		1,140,601
Cumulative Capital Improvement	407,319		55,516		443,966		18,869
Plaza Donation	2,163		1,102		-		3,265
Law Enforcement Continuing Education	68,235		34,381		20,846		81,770
Riverboat	219,024		91,367		32,815		277,576
Parking Meters	36,278		8,465		858		43,885
Cemetery	125,502		152,012		207,485		70,029
Drug Awareness DARE	2,730		6,130		3,675		5,185
Information Tech	296,308		308,902		322,332		282,878
Park Nonreverting Operating Park Donations	104,847 44,053		199,256 13,361		242,586 16,074		61,517 41,340
Police Grant Operation Pullover	1,241		9,528		10,669		100
Fire Donations	6,939		15,424		12,325		10,038
TIF Redevelopment Construction	4,774,938		1,641,590		3,336,600		3,079,928
Animal Control Enrichment	3,444		21,200		18,618		6,026
Park Bond	31,021		109,868		128,832		12,057
Police Donation	13,862		13,974		8,442		19,394
Police Vehicle	3,216						3,216
Police STOP Grant	2,743		-		-		2,743
OJP Ballistic Vest/ Federal Grant	1,950		-		-		1,950
Task Force One	3,807		17		3,824		-
IDOT Grant McClarnon Drive	9,201		-		1,037		8,164
Shop with a Cop	1,892		22,091		13,360		10,623
Greenfield War Memorial	23,764		141,712		82,443		83,033
Community Development Block Grant	-		18,133		18,133		-
Pennsy Trail Extension/INDOT	738,937		- 044 005		662,266		76,671
Fire Territory	-		3,911,805		3,967,474		(55,669)
Fire Equipment Replacement Health Insurance Reimbursement	-		375,382 123,615		224,310 26,187		151,072 97,428
Proprietary Funds:	-		123,013		20,107		91,420
Electric Utility - Operating	4,856,561		25,396,475		23,751,621		6,501,415
Electric Utility - Depreciation	20,983		240,000		173,895		87,088
Electric Utility - Customer Deposit	481,941		86,493		32,942		535,492
Electric Utility - Availability	40,698		10,400		- /-		51,098
Electric Utility - Cash Reserve	47,813		-		-		47,813
Water Utility - Operating	3,874,114		2,854,649		2,559,809		4,168,954
Water Utility - Bond and Interest	324,619		860,000		818,832		365,787
Water Utility - Depreciation	3,846		-		-		3,846
Water Utility - Customer Deposit	147,299		18,750		8,078		157,971
Water Utility - Availability	34,160		90,729		-		124,889
Water Utility - Debt Service Reserve	888,250		-		-		888,250
Wastewater Utility - Operating	997,908		2,820,429		2,534,783		1,283,554
Wastewater Utility - Bond and Interest	115,696		648,000		634,366		129,330
Wastewater Utility - Availability Wastewater Utility - Connection	178,773		138,274 98,719		289,276 107,987		27,771 638,262
Wastewater Utility - Debt Service Reserve	647,530 680,000		90,719		107,967		680,000
Storm Water	847,662		870,628		514,718		1,203,572
Fiduciary Funds:	047,002		070,020		514,710		1,200,012
Police Pension	139,624		258,116		249,010		148,730
Firefighters' Pension	75,140		71,362		65,180		81,322
Cemetery Endowment	83,301		431		1,701		82,031
Utility Billing	50		944,389		816,323		128,116
Payroll	131,908	_	7,748,107		7,812,528		67,487
Totals	\$ 24,867,782	\$	58,918,183	\$	59,129,253	\$	24,656,712

The accompanying notes are an integral part of the financial information.

## CITY OF GREENFIELD NOTES TO FINANCIAL INFORMATION

#### Note 1. Introduction

The City was established under the laws of the State of Indiana. The City provides the following services: public safety, highways and streets, health and social services, culture and recreation, public improvements, planning and zoning, general administrative services, electric, water, wastewater, storm water, and urban redevelopment and housing.

#### Note 2. Fund Accounting

The City uses funds to report on its cash and investments and the results of its operations on a cash basis. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities.

#### Note 3. Budgets

The operating budget is initially prepared and approved at the local level. In addition, funds for which property taxes are levied or highway use taxes are received are subject to final approval by the Indiana Department of Local Government Finance.

#### Note 4. Property Taxes

Property taxes levied are collected by the County Treasurer and are distributed to the City in June and December. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's March 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100% of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which become delinquent if not paid by May 10 and November 10, respectively. All property taxes collected by the County Treasurer and available for distribution were distributed to the City on or prior to December 31 of the year collected.

#### Note 5. Deposits and Investments

Deposits, made in accordance with Indiana Code 5-13, with financial institutions in the State of Indiana at year end were entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

State statute (IC 5-13-9) authorizes the City to invest in securities including, but not limited to, federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

#### CITY OF GREENFIELD NOTES TO FINANCIAL INFORMATION (Continued)

Note 6. Pension Plan

Public Employees' Retirement Fund

#### Plan Description

The City contributes to the Indiana Public Employees' Retirement Fund (PERF), a defined benefit pension plan. PERF is an agent multiple-employer public employee retirement system, which provides retirement benefits to plan members and beneficiaries. All full-time employees are eligible to participate in this defined benefit plan. State statutes (IC 5-10.2 and 5-10.3) govern, through the PERF Board, most requirements of the system, and give the City authority to contribute to the plan. The PERF retirement benefit consists of the pension provided by employer contributions plus an annuity provided by the member's annuity savings account. The annuity savings account consists of members' contributions, set by state statute at 3% of compensation, plus the interest credited to the member's account. The employer may elect to make the contributions on behalf of the member.

PERF administers the plan and issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

Public Employees' Retirement Fund Harrison Building, Room 800 143 West Market Street Indianapolis, IN 46204 Ph. (317) 233-4162

#### Funding Policy and Annual Pension Cost

The contribution requirements of the plan members for PERF are established by the Board of Trustees of PERF.

#### CITY OF GREENFIELD SUPPLEMENTARY INFORMATION SCHEDULE OF LONG-TERM DEBT Year Ending December 31, 2009

The City has entered into the following long-term debt:

Description of Asset		Ending Balance	Due Within One Year		
Governmental activities: Notes and loans payable					
Fire-rescue truck	\$	248,284	\$	129,200	
Bonds payable: General obligation bonds:		705.000		400 400	
Park - Elmore center building		725,000		129,423	
Total governmental activities long-term debt	\$	973,284	\$	258,623	
Business-type activities: Water Utility: Revenue bonds:					
2005 East Side Water Plant	\$	9,270,000	\$	820,531	
Total Water Utility		9,270,000		820,531	
Wastewater Utility: Revenue bonds:					
2003 Plant Improvement		4,990,000		640,566	
Total Wastewater Utility		4,990,000		640,566	
Storm Water Utility: Notes and loans:					
2007 Loan From Water Operating		250,000		125,000	
Total Storm Water Utility		250,000		125,000	
Total business-type activities long-term debt		14,510,000	\$	1,586,097	

### CITY OF GREENFIELD EXAMINATION RESULT AND COMMENT

#### **DELINQUENT ACCOUNTS**

Delinquent Wastewater and Storm Water fees and penalties were not recorded with the County Recorder in 2009 nor were they certified to the County Auditor which would result in a lien against the property. A similar comment has appeared in the prior three reports.

IC 36-9-23-33 states in part:

- "(b) Except as provided in subsection (l), the officer charged with the collection of fees and penalties assessed under this chapter shall enforce their payment. As often as the officer determines is necessary in a calendar year, the officer shall prepare either of the following:
  - (1) a list of the delinquent fees and penalties that are enforceable under this section, which must include the following:
    - (A) the name or names of the owner or owners of each lot or parcel of real property on which fees are delinquent;
    - (B) a description of the premises, as shown by the records of the county auditor; and
    - (C) the amount of the delinquent fees, together with the penalty; or
  - (2) an individual instrument for each lot or parcel of real property on which the fees are delinquent."
- "(c) The officer shall record a copy of each list or each individual instrument with the county recorder. . . ."
- "(e) Using the lists and instruments prepared under subsection (b) and recorded under subsection (c), the officer shall, not later than ten (10) days after the list or each individual instrument is recorded under subsection (c), certify to the county auditor a list of the liens that remain unpaid for collection in the next May . . ."

A similar language is contained in IC 8-1.5-5-30 which applies to delinquent Storm Water bills.

CITY OF GREENFIELD EXIT CONFERENCE

The contents of this report were discussed on June 28, 2010, with Larry Breese, Clerk-Treasurer, and the Honorable Bradford DeReamer, Mayor.